



Wisconsin Public Utility Institute

UNIVERSITY OF WISCONSIN-MADISON



SARAH FREEMAN

Regulatory Assistance Project

Sarah Freeman has over 25 years' experience in utility law and policy. Upon completing nine years with the Indiana Utility Regulatory Commission (IURC), where she regulated electric, gas, water, and wastewater utilities, Sarah joined the Regulatory Assistance Project (RAP) as a principal and a member of RAP's U.S. Council of Commissioners. Throughout her career, Sarah has held leadership roles with the National Association of Regulatory Utility Commissioners, the Midcontinent Independent System Operator (MISO), and the Organization of MISO States. She

expanded educational and engagement opportunities for commissioners, commission staff, and external stakeholders at state, regional, and federal levels. She served on various boards and advisory councils with organizations that advance education and energy thought leadership, including the Mid-America Regulatory Conference, the National Council on Electricity Policy, Electric Power Research Institute, and Financial Research Institute of the University of Missouri. She also served on the board of directors for the Universal Service Administrative Company advancing universal broadband access. Before her appointment to IURC, Sarah served the people of Indiana in roles across all three branches of government. She started her legal career as a clerk to the Honorable Frank Sullivan of the Indiana Supreme Court and then represented the state of Indiana as a deputy attorney general in proceedings before state and federal trial and appellate courts. From 2000 to 2016, Sarah provided legal counsel to and drafted legislation for the 150 members of the Indiana General Assembly, focusing on utility and transportation law. Sarah holds degrees in French, psychology, and political science from Indiana University Bloomington, where she was a member of the inaugural class of Herman B Wells Scholars, and earned her J.D. from the Indiana University Maurer School of Law.